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**TOP SECRET UMBRA**  
**THE DEPUTY SECRETARY OF DEFENSE**  
**WASHINGTON, D. C. 20301**

SC 03548-77/1  
Copy #1

May 2, 1977

Admiral Stansfield Turner  
Director  
Central Intelligence Agency  
Washington, D. C. 20505

Re: Heightened Intelligence Interest in  
Soviet/Warsaw Pact Readiness Posture

Dear Stan:

Please find attached a copy of a report concerning the above subject which I forwarded to Dr. Brzezinski this afternoon. This was sent at his request following a discussion concerning the approval of this month's reconnaissance operations, where I cited verbally the reasons for the increased European schedule.

Though the indicators are largely of a tactical military nature, I recognize that the communication of intelligence to the White House is your area of responsibility; hence, I wanted you to have a copy of the report.

Sincerely,

Attachment

Charles W. Duncan, Jr.

OSD REVIEW COMPLETED

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OFFICE OF THE DEPUTY SECRETARY OF DEFENSE

2 May 1977

MEMO FOR Dr. Brzezinski

Attached report forwarded per your  
request.



Charles W. Duncan, Jr.

Attachment



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DEFENSE INTELLIGENCE AGENCY  
WASHINGTON, D.C. 20301

2 MAY 1977

SC 03548-77

CIA cy #1

TSU-1050/DN

MEMORANDUM FOR THE DEPUTY SECRETARY OF DEFENSE

SUBJECT: Heightened intelligence interest in Soviet/Warsaw  
Pact readiness posture (C) - INFORMATION MEMORANDUM

(S) This memorandum sets forth the intelligence background supporting the need for some freedom of action in scheduling U.S. reconnaissance activity in the European theatre.

(S) There have been two developing situations of concern to the U.S. intelligence community:

- Beginning in the summer of 1976, the series of East German and Soviet actions and pronouncements indicating an aggressive attitude towards western presence in East Berlin.

- chronology is provided as attachment 1

- U. S. decisionmakers are aware of situation, both from intelligence reporting and the Soviet demarche to governments concerned.

- A coincidence of military exercise and mobilization activity in the late April-early May time frame which could shield Warsaw Pact preparations for contingency operations

- while spring is an historic time for increased activity, there is an unusual time-compression of events in the late April-early May period (attachment 2)

- the two activities which have caused the greatest uncertainty are the increased General Staff command-and-control exercises, and the unknown nature of the East German mobilization exercise scheduled for early May

Classified by DDO DIR 5-5200-17(M-2)  
EXEMPT FROM GENERAL DECLASSIFICATION  
SCHEDULE OF EXECUTIVE ORDER 11652  
EXEMPTION CATEGORY 2  
DECLASSIFY ON not by orig

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(S) Against this general background, there have been periodic peaks in our concern, caused by:

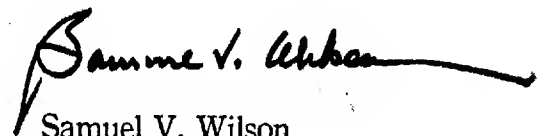
- an unusual overlap in April of Yankee submarine patrols in the Atlantic
- the presence of more than 30 submarines in the Norwegian and Barents Sea during the naval exercise in April
- low-reliability reports regarding movement of Soviet divisions from the Sino-Soviet border and presence of large numbers of hidden tanks in East Germany
- start of the spring troop rotation prior to 1 May holidays.

(S) In a continuing series of meetings of community analysts and in continuing discussion with USEUCOM analysts, the prevailing conclusion has been, and remains, that there are no indications of Warsaw Pact preparations for offensive action. There is less certainty as to whether Moscow is orchestrating some demonstration of increased military activity to complement the political activities surrounding their East Berlin initiatives.

(S) Our negative conclusions, however, do not diminish the need for a collection posture which is at least equal to that enjoyed in the past. The new national collection system is not at present substituting for a sound all-source collection strategy, of which peripheral airborne reconnaissance is an important ingredient.

(U) Coordination within OSD is not required.

Enclosures:  
Chronology (TSU) 1 Cy  
Chart (TSU) 1 Cy



Samuel V. Wilson  
Lieutenant General, USA  
Director

Prepared by RADM W.D. ROBERTSON, x79773

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RECENT SOVIET/GDR ACTIONS RELATIVE TO BERLIN

- 13 AUG 76: 13 BUSLOADS OF FRG CITIZENS ENROUTE TO BERLIN FOR A RALLY TURNED BACK BY GDR PERSONNEL.
- OCT 76: DISCONTINUANCE OF SPECIAL STATUS ID CARDS USED BY EAST BERLIN MEMBERS OF GDR PARLIAMENT; DELEGATES NOW HAVE SAME PRIVILEGES AND VOTING RIGHTS AS OTHER MEMBERS.
- OCT 76: EAST BERLIN MAYOR APPOINTED CONCURRENTLY TO GDR COUNCIL OF MINISTERS.
- 8 NOV 76: GDR ANNOUNCED THAT TARIFFS WOULD BE INCREASED EFFECTIVE 1 FEB 77 FOR HAULING ALLIED TRAINS BETWEEN FRG & WEST BERLIN. (GDR INFORMED MATTER SOLELY WITHIN DISCRETION OF ALLIES AND USSR).
- 2 DEC 76: GDR POLICE AT EAST/WEST BERLIN CROSSING (CHECKPOINT CHARLIE) ISSUED ARM BANDS READING "BORDER TROOPS OF THE GDR."
- 1 JAN 77: ONE-DAY GDR VISAS REQUIREMENT IMPOSED ON NON-GERMAN/NON-ALLIED VISITORS ENTERING EAST BERLIN.
- JAN 77: REMOVAL OF BORDER CHECKPOSTS BETWEEN EAST BERLIN AND THE GDR.
- 11 JAN 77: ACCESS BY EAST GERMANS TO THE FRG MISSION IN EAST BERLIN BLOCKED BY GDR SECURITY PERSONNEL FOR 24 HRS; SUBSEQUENT VISITS CLOSELY SCRUTINIZED.
- 19 JAN 77: SOVIET AMBASSADOR COMPLAINED THAT ALLIES, ESPECIALLY US, WERE ABUSING THEIR RIGHT TO ENTER EAST BERLIN; PROTESTED THE NUMBER OF US PATROLS, AND THE FREQUENT OBSERVATION AND PHOTOGRAPHING OF SOVIET EMBASSY IN BERLIN.
- 21-24 JAN 77: DRAMATIC INCREASE IN THE NUMBER OF PERSONS (MOSTLY FORMER GDR CITIZENS-- LEGAL EMIGRES & DEFECTORS) DENIED ENTRANCE TO EAST BERLIN.
- 7 FEB 77: REPORTS GDR PREPARING TO INCORPORATE INTO EAST BERLIN CONTIGUOUS PRECINCTS IN THE GDR. (VIOLATES 1944 FOUR POWER AGREEMENT & 1971 QUADRAPARTITE AGREEMENT).
- 21 FEB 77: PUBLICATION OF GDR AIR REGULATIONS CONTROLLING FOREIGN OVERFLIGHTS BY MILITARY AIRCRAFT AND CARGO PLANES CARRYING MILITARY SUPPLIES AND EQUIPMENT; PROHIBITION OF RECONNAISSANCE BY THESE AIRCRAFT (VERBAL GDR ASSURANCES TO ALLIES THAT REGULATION DESIGNED TO CONTROL NORTH-SOUTH FLIGHTS BY SCANDINAVIANS TO THE MEDITERRANEAN.)
- 22 FEB 77: PUBLIC GDR CONFIRMATION OF DISCONTINUANCE OF EAST BERLIN LEGAL GAZETTE. (HAD NOT BEEN ISSUED SINCE PREVIOUS SEPTEMBER; OFFICIAL DOCUMENT PROMULGATED GDR LAWS THAT HAD BEEN ADOPTED BY THE EAST BERLIN CITY COUNCIL.)
- 25 FEB 77: GDR-IMPOSED "ROAD TAX" ON NON-ALLIED DRIVERS ENTERING EAST BERLIN EFFECTIVE 1 MARCH -- SIMILAR REQUIREMENT ALREADY EXISTED IN THE GDR.

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- 9 MAR 77: GDR BORDER GUARDS ATTEMPTED TO DEAL WITH US FREIGHT TRAIN COMMANDER DURING 2-HOUR DELAY AT POTSDAM.
- 10 MAR 77: SOVIET AMBASSADOR TO GDR REITERATED THAT QUADRAPARTITE AGREEMENT IS RELEVANT ONLY TO WEST BERLIN AND THAT MILITARY RIGHTS OF 3 WESTERN POWERS IN THE "EASTERN PART OF THE CITY... DOES NOT EXIST." MOSCOW SINCE STATED THAT AMBASSADOR WAS MISQUOTED AND MERELY SAID "SUCH A PART OF THE CITY DOES NOT EXIST."
- 10 MAR 77: SOVIET FOREIGN MINISTRY OFFICIALLY STATED THAT ALLIES NEVER ENJOYED ANY "INHERENT" EXTRA-TREATY RIGHTS IN BERLIN.
- 11 MAR 77: FRENCH TROOP TRAIN DETAINED WHILE GDR PERSONNEL DEMANDED PAPERWORK, WHICH TRAIN COMMANDER REFUSED TO PRESENT.
- 13 MAR 77: 1 MAY DEADLINE IMPOSED BY THE GDR ON THE TRANSIT OF EMPTY NON-DEGASSIFIED OIL BARGES TRANSITING EAST BERLIN WHILE ENROUTE FROM WEST BERLIN TO FRG. DEADLINE SUBSEQUENTLY SUSPENDED.
- 29-30 MAR 77: NUMEROUS AIRCRAFT PENETRATED THE BERLIN CONTROL ZONE. SOVIETS ADMITTED ERROR ON THE 29TH BUT DENIED PLANES WERE SOVIET ON THE 30TH.
- 14 APR 77: 2 FLAG PATROL INCIDENTS: ATTEMPTED DETENTION OF A PATROL THAT HAD BECOME ENMESHED IN AN OFFICIAL MOTORCADE; SEPARATE PATROL, WHILE OBSERVING GDR TROOPS ENGAGED IN PHYSICAL TRAINING, WAS SURROUNDED BY GDR TROOPS WHO STRUCK THE AUTO WITH RIFLE BUTTS.
- 15 APR 77: DEMARCHES DELIVERED TO US, UK, FRANCE DEMANDING CESSATION IN "THE NEAREST TERM" OF ALLIED FLAG PATROLS IN EAST BERLIN.
- 18 APR 77: HELICOPTER OF UNKNOWN NATIONALITY CROSSED ABOUT 500 METERS INTO THE US SECTOR FROM GDR AT 100 METER ALTITUDE. LAST SOVIET OVERFLIGHT OF WEST BERLIN OCCURRED IN 1965.

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## COMPARISON OF WARSAW PACT SPRING MILITARY ACTIVITIES

	1973	1975	1977
GENERAL STAFF COMMAND & CONTROL TEST	NONE <sup>1</sup>	NONE <sup>1</sup>	NEAR CONTINUOUS SINCE JAN 77
GENERAL STAFF STRATEGIC ALERT	NONE	NONE	APRIL
3 YANKEE CLASS SUBS IN WESTERN ATLANTIC	MAR-MAY	NONE	APRIL
SPRINGEX	MAY-JUNE	APRIL (WORLDWIDE)	APRIL
WARSAW PACT AIR DEFENSE EX	APRIL	NONE	APRIL OR MAY <sup>2</sup>
LRA ARCTIC FLIGHTS	JAN-APR	JAN-APR	JAN-APR
<sup>SOVIET</sup> TROOP ROTATION	APR-MAY	APR-MAY	APR-MAY <sup>2</sup>
EAST GERMAN MOBILIZATION	NONE	NONE	MAY <sup>2</sup>

SOURCE: NSA  
DIA

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1. NOTHING OF COMPARABLE SIZE, SCOPE OR DURATION  
2. ANTICIPATED

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